



Training Module:

METHOD OF PROCUREMENT

County APD Process Training November 16, 2007

California Health and Human Services Agency - Office of Systems Integration (OSI)





• Section 6 of the APD Template: - Method of Procurement





- APD Template with Samples
- APD Content Development Aid
- APD Procurement Pre-Review Checklist



Description of Individual Purchase

- NOT "we'll follow county policies"
- NOT "we'll follow State and federal regulations
- NOT "We will do a competitive procurement consistent with State and federal law"



Description of Individual Purchase

- How the County will acquire each good/service
 - Leveraged procurement
 - small purchase process
 - sole source acquisition
 - RFP



- Combination purchases (equipment/service/software)
 - include a description of purchase for each type of good/service



Full and Open Competition

- How will procurement be announced?
 - Publicly Advertised
 - 3 quotations
- Who will be allowed to bid?
 - no restrictions on participants/bidders
- What is the evaluation criteria
 - Lowest bid
 - Best Value



Address Federal Concerns

- Local Preference
 - "Our county does not have a local preference"
 - "This purchase is exempt from our county's local preference because..."
- Audit and Record Retention Clause
 - "The audit clause is in our P.O. "



Small/Informal Solicitations

- -Consistent with County policy
- Identify specific page or section
- -Three quotes required



Sole Source Procurement

- Consistent with County policy
- Identify specific section or page
- Justification/Business Case
- Cost/Price Analysis



Contract Amendments

- Base Contract previously approved
- Base Contract competitively procured
- Base Contract free of local preference
- Audit retention clause in base contract or amendment thereto



Leveraged Procurement

- Procurements by County, State or region
- Take advantage of economies of scale
- Examples (CMAS, MSA, CSSI, WSCA)



To use, LPAs, Counties Must Submit:

- APD
- Solicitation document for LPA (e.g., RFP)
- Contract
- Draft Purchase Order, Task Order or similar vehicle



- Leveraged procurement must meet requirements for free and open competition:
 - Advertised to general public
 - Open to any interested bidder
 - No unreasonable or restrictive requirements
 - No local preference operative
 - No name brand requirements (without "or equivalent") unless supported by sole source business justification



- Purchase Order must also meet requirements of open competition:
 - Audit/record retention clause (unless already in LPA)
 - No local preference operative
 - No name brands without "or equivalent" unless supported by sole source business justification



Option for Some Acquisitions

- Procurement Self-Certification Form
 - County sends in signed form in lieu of procurement documents
 - County certifies that procurement documents meet State and federal requirements
 - No State review of procurement documents
 - State reserves right to request documents
 - County still needs to send in APD, usually



Procurement Self-Certification

Eligible Acquisitions

- SAWS acquisitions below
 - \$5M (competitive)
 - \$1M (noncompetitive)
- CWS/CMS acquisitions below
 - \$100,000



Software Purchases

Federal Requirement (45 CFR 95.617)

Ownership Clause in Contract

- County owns software, modifications, and associated documentation designed, developed or installed with FFP
- County grants an irrevocable license to federal government to use such software
- Does not apply to Commercial Off-the-Shelf (COTS) Software



Software Purchases

Sample Software Ownership Clause

 The County shall retain all ownership rights in any software or modifications thereof and associated documentation designed, developed or installed with Federal Financial Participation (FFP). The U.S. Department of Health and Human Service (HHS) reserves a royalty-free, nonexclusive, and irrevocable license to reproduce, publish, and otherwise use and to authorize others to use for Federal Government purposes such software, modifications, and documentation. Proprietary operating and third-party software packages which are provided hereunder at established catalog or market prices and sold or leased to the general public shall not be subject to the ownership and licensing provisions of this paragraph.



Software Purchases

Federal Prohibition

- No FFP for software developed especially for public assistance programs
- Option: free license from another governmental entity
- Option: buy services



Common Issues and Findings

- Not including audit and record retention clause
- Not ensuring that county's local preference will not apply to this procurement
- Not including software ownership clause
- Executing contract prior to approval



How Do I Get Started?

- Start with APD Template
- Review APD Guidelines
- Review APD Development Aid
- Review and Sign *County Procurement Certification* where applicable.
- Review FAQs
- Call APD Coordinator



Other References

Training participants will be given copies of:

- County Procurement Certification
 - APD Template
 - FAQs
- APD Procurement Pre-Review Checklist

Legal References:

Federal Law: 45 C.F.R. § 92.1 45 C.F.R. § 92.36 45 C.F.R. § 94.611 45 C.F.R. Part 95, Subpart F Federal Policy: ACF-AT-92-5 - Contract Terms ACF-93-03 - State Responsibilities IM 05-02 - Federal Acquisition Checklist IM 05-04 - Master Contracts ACYF-CB-PI-07-10 - Update on Child Welfare Information Systems Requirements for Free and Open Competition State Law: Division 28 Regulations



Thank You